CITY OF WOLVERHAMPTON C O U N C I L

Cabinet (Resources) Panel 19 January 2022

Time 4.00 pm **Public Meeting?** YES **Type of meeting** Executive

Venue Council Chamber - 4th Floor - Civic Centre, St Peter's Square, Wolverhampton,

WV1 1SH

Membership

Chair Cllr Stephen Simkins (Lab)

Labour

Cllr Obaida Ahmed

Cllr Ian Brookfield

Cllr Paula Brookfield

Cllr Steve Evans

Cllr Bhupinder Gakhal

Cllr Dr Michael Hardacre

Cllr Jasbir Jaspal

Cllr Linda Leach

Cllr Beverley Momenabadi

Quorum for this meeting is three voting members.

Information for the Public

If you have any queries about this meeting, please contact the Democratic Services team:

Contact Dereck Francis, Democratic Services

Tel/Email 01902 555835 or dereck.francis@wolverhampton.gov.uk **Address** Democratic Services, Civic Centre, 1st floor, St Peter's Square,

Wolverhampton WV1 1RL

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Agenda

Part 1 – items open to the press and public

Item No. Title

MEETING BUSINESS ITEMS

- 1 Apologies for absence
- 2 Declarations of interest
- Minutes of the previous meeting (Pages 5 10)
 [To approve the minutes of the previous meeting as a correct record]

DECISION ITEMS (AMBER - DELEGATED TO THE CABINET (RESOURCES) PANEL)

4 **Procurement Award of Contracts for Works, Goods and Services** (Pages 11 - 30)

[To approve the award of contracts for works, goods and services]

- 5 **Future Funding for the Power2 Team** (Pages 31 42) [To approve funding for the Power2 team]
- 6 External Funding Update Cultural Development Fund (Pages 43 48)
 [To seek necessary approvals relating to a bid to the Cultural Development Fund]
- 7 City Learning Quarter Delivery

[To provide an update on the funding status and strategy for the City Learning Quarter and seek approval to take the required steps to allow commencement of procurement and delivery works for Phase 2][Report to follow]

8 Transfer of Black Country Central Child Death Overview Team hosting arrangements from the Council to Black Country and West Birmingham Clinical Commissioning Group (Pages 49 - 54)

[To outline the proposal to transfer the Black Country Central Child Death Overview Team function to the Black Country and West Birmingham Clinical Commissioning Group]

9 Exclusion of press and public

[To pass the following resolution:

That in accordance with Section 100A(4) of the Local Government Act 1972 the press and public be excluded from the meeting for the following items of business as they involve the likely disclosure of exempt information on the grounds shown below]

Part 2 - exempt items, closed to press and public

10 Procurement Award of Contracts for Works, Goods and Services (Pages 55 - 70)

[To approve the award of contracts for works, goods and services]

Information relating to the financial or business affairs of any particular person (including the authority holding that information) Para (3)

11 Winter Pressures and Covid-19 Plan for Adult Social Care (Pages 71 - 78)

[To authorise the commissioning of Adult Social Care Services in light of winter pressures and the Covid-19 situation] Information relating to the financial or business affairs of any particular person (including the authority holding that information) Para (3)

12 City Learning Quarter Delivery

[To provide an update on the funding status and strategy for the City Learning Quarter and seek approval to take the required steps to allow commencement of procurement and delivery works for Phase 2][Report to follow]

Information relating to the financial or business affairs of any particular person (including the authority holding that information) Para (3)



Agenda Item No: 3

CITY OF WOLVERHAMPTON C O U N C I L

Cabinet (Resources) Panel

Minutes - 8 December 2021

Attendance

Members of the Cabinet (Resources) Panel

Cllr Stephen Simkins (Chair)

Cllr Obaida Ahmed

Cllr Ian Brookfield

Cllr Paula Brookfield (Virtually)

Cllr Steve Evans

Cllr Bhupinder Gakhal

Cllr Dr Michael Hardacre

Cllr Jasbir Jaspal

Cllr Linda Leach (Virtually)

Cllr Beverley Momenabadi (Virtually)

Employees

Tim Johnson Chief Executive

Mark Taylor Deputy Chief Executive

Emma Bennett Executive Director of Families

Ross Cook Director of City Housing and Environment

John Denley Director of Public Health

Ian Fegan Director of Communications and External Relations

Charlotte Johns Director of Strategy
Richard Lawrence Director of Regeneration
Claire Nye Director of Finance
David Pattison Chief Operating Officer
Laura Gittos Head of Governance

Jaswinder Kaur Democratic Services Manager Dereck Francis Democratic Services Officer

Part 1 - items open to the press and public

Item No. Title

1 Apologies for absence

No apologies for absence were received.

2 Declarations of interest

Councillor Stephen Simkins declared a non-pecuniary interest in items 6 and 8 (Lower Bradley Community Centre - Health and Social Care Spoke Development Proposal), insofar as he is a member of the Lower Bradley Community Centre Tenants and Residents Group.

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3 Minutes of the previous meeting

Resolved:

That the minutes of the previous meeting held on 17 November 2021 be approved as a correct record and signed by the Chair.

4 Procurement - Award of Contracts for Works, Goods and Services

Councillor Ian Brookfield presented the report which sought approval to delegate authority to Cabinet Members to approve the award of contracts once the evaluation process for each contract is completed. It was noted that an addendum report had been circulated for the contract Ignite Fit Out. An exemption from Contract Procedure Rules was requested to enable a request for quotation process to be undertaken due the urgency to support the Wolves at Work 18-24 programme. A virement from the Capital Corporate Contingency budget to fund the Ignite office refit out costs was also requested.

Resolved:

- 1. That authority be delegated to the Cabinet Member for Digital City, in consultation with the Director of Strategy, to approve the award of a contract for Mobile Lines and Data when the evaluation process is complete.
- 2. That authority be delegated to the Cabinet Member for Digital City, in consultation with the Director of Strategy, to approve the award of a contract for Session Initiation Protocol (SIP) Lines when the evaluation process is complete.
- 3. That authority be delegated to the Leader of the Council, in consultation with the Director of Finance, to approve the award of a contract for Insurance Services when the evaluation process is complete.
- 4. That authority be delegated to the Cabinet Member for City Environment and Climate Change, in consultation with the Director of Communications and External Relations, to approve the award of a contract for Roundabout Sponsorship and Advertising when the evaluation process is complete.
- 5. That authority be delegated to the Cabinet Member for City Environment and Climate Change, in consultation with the Director of City Housing and Environment, to approve the award of a contract for the Supply of Tyres and Vehicle Related Services when the evaluation process is complete.
- 6. That authority be delegated to the Cabinet Member for City Environment and Climate Change, in consultation with the Director of City Housing and Environment, to approve the award of a contract for the Supply of Wheelchair Accessible Minibuses when the evaluation process is complete.
- 7. That authority be delegated to the Cabinet Member for Education, Skills and Work, in consultation with the Executive Director of Families, to approve the award of a contract for Schools Microsoft Enterprise Licence Agreement when the evaluation process is complete.

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- 8. That authority be delegated to the Cabinet Member for Health and Wellbeing, in consultation with the Director of Public Health, to approve the award of a contract for Public Health Primary Care Flexible Framework once the evaluation process is complete.
- 9. That authority be delegated to the Cabinet Member for Adults, in consultation with the Executive Director of Families, to approve the award of a contract for the provision of care and support at Verona Court when the evaluation process is complete.
- 10. That authority be delegated to the Cabinet Member for Children and Young People, in consultation with the Executive Director of Families, to approve the award of contracts for Young Parents Service, and Emergency & Homelessness Prevention Service for Young People when the evaluation process is complete.
- 11. That the exemption from Contract Procedure Rules to enable a request for quotation process to be undertaken for an above £75,000 contract for the Ignite Fit Out due the urgency to support Wolves at Work 18-24 be approved.
- 12. That authority be delegated to the Leader of the Council, in consultation with the Director of Regeneration, to approve the award of a contract for the Ignite Office Fit Out when the evaluation process is complete.
- 13. That the virement of £330,000 from the Capital Corporate Contingency Budget to fund the Ignite Office Fit Out costs be approved.

5 Children's Social Work; Recruitment and Retention

Councillor Dr Michael Hardacre asked the Panel to approve the recommendations contained in the report 'Children's Social Work: Recruitment and Retention'.

Councillor Beverley Momenabadi elaborated on the proposals contained in the report for strengthening the resources available to support the recruitment and retention of social workers and social work managers within Children's Social Care. This included the establishment of a peripatetic social work team to reduce dependency on Agency social workers, and exploring options to increase the offer and ability to retain experienced child care social workers.

Resolved:

- 1. That the establishment of a peripatetic social work team in order to reduce dependency on Agency social workers be approved.
- 2. That the exploration of an offer that would increase the Council's ability to retain experienced children's social workers be approved and authority be delegated to the Leader of the Council and the Cabinet Member for Children and Young People, in consultation with the Executive Director of Families and the Director of Finance to agree this mechanism.

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6 Lower Bradley Community Centre - Health and Social Care Spoke Development Proposal

Councillor Bhupinder Gakhal presented the report on a proposal to declare Lower Bradley Community Centre surplus to the Council's requirements and to agree a development strategy for the asset as a health and social care spoke facility. The property was currently occupied by a GP surgery and a Community Association. The GP surgery approached the Council with a proposal to purchase the site in conjunction with the Clinical Commissioning Group and redevelop it as a health and social care spoke facility. The proposal would also see the lease back of the asset in part to retain the community element of the facility along with offering additional health services on the site.

Resolved:

- That Lower Bradley Community Centre be declared surplus to the Council's requirements
- That disposal of the asset listed to the current occupying GP surgery upon terms and conditions to be agreed for redevelopment as a health and social care spoke facility with provision for the Council to enter into a leaseback arrangement for the continued operation of the community centre, be approved.
- That authority be delegated to the Cabinet Member for City Assets and Housing in consultation with the Deputy Chief Executive to approve the terms of the disposal and leaseback through an Individual Executive Decision Notice.
- 4. That it be noted that while there is a financial benefit to the Council as a result of the capital receipt, the ongoing revenue costs associated with the support provided to the Community Association would increase, these costs can however be contained within existing budgets in the event that the further work to explore opportunities to reduce those costs are exhausted without success.
- 5. That it be noted that any modest increase in ongoing revenue costs is considered acceptable due to the community benefits that would arise from the revised facility developed on the site.

7 Exclusion of press and public

Resolved:

That in accordance with Section 100A(4) of the Local Government Act 1972 the press and public be excluded from the meeting for the remaining items of business as they involve the likely disclosure of exempt information relating to the financial or business affairs of any particular person (including the authority holding that information).

Part 2 - exempt items, closed to press and public

The Chair reported that as stated previously the meeting was in confidential session as the information included in the reports could, if released into the public domain, prejudice the financial position of the Council or its partners. As such all present are

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under a legal duty of confidentiality and must not disclose any confidential information - to do so would not only be a breach of the Council's codes (for councillors and employees) but also a breach of the legal duty of confidentiality.

8 Lower Bradley Community Centre - Health and Social Care Spoke Development Proposal

Councillor Bhupinder Gakhal presented the exempt version of the report on a proposal to declare Lower Bradley Community Centre surplus to the Council's requirements and to agree a development strategy for the asset as a health and social care spoke facility.

Resolved:

- 1. That Lower Bradley Community Centre be declared surplus to the Council's requirements.
- That disposal of the asset listed to the current occupying GP surgery upon terms and conditions to be agreed for redevelopment as a health and social care spoke facility with provision for the Council to enter into a leaseback arrangement for the continued operation of the community centre, be approved.
- That authority be delegated to the Cabinet Member for City Assets and Housing in consultation with the Deputy Chief Executive to approve the terms of the disposal and leaseback through an Individual Executive Decision Notice.
- 4. That it be noted that while there is a financial benefit to the Council as a result of the capital receipt, the ongoing revenue costs associated with the support provided to the Community Association would increase, these costs can however be contained within existing budgets in the event that the further work to explore opportunities to reduce those costs are exhausted without success.
- 5. That it be noted that any modest increase in ongoing revenue costs is considered acceptable due to the community benefits that would arise from the revised facility developed on the site.

Procurement - Award of Contracts for Works, Goods and Services Councillor Ian Brookfield presented for approval the report on the award of a contract for Building Fabrics Repairs and Maintenance. He also asked Cabinet to note exemptions to Contract Procedure Rules approved by the Head of Procurement and Director of Finance during 1 to 31 October 2021.

Resolved:

- That the contract for Building Fabrics Repairs and Maintenance be awarded to William Gough Limited of Tudor House Moseley Road WV14 6JD for a duration of four years from 2 January 2022 to 1 January 2026 for a total contract value of £12.4 million.
- 2. That the exemptions to the Contract Procedure Rules approved by the Head of Procurement and Director of Finance from 1 to 31 October 2021 be noted.

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Agenda Item No: 4

CITY OF WOLVERHAMPTON C O U N C I L

Cabinet (Resources) Panel

19 January 2022

Report title Procurement – Award of Contracts for Works,

Goods and Services

Decision designation AMBER

Cabinet member with lead

responsibility

Councillor Ian Brookfield Leader of the Council

Key decision Yes In forward plan Yes

Wards affected All Wards

Accountable Director Claire Nye, Director of Finance

Originating service Procurement

Accountable employee John Thompson Head of Procurement

Tel 01902 554503

Email John.thompson@wolverhampton.gov.uk

Report to be/has been

considered by

Directorate

Leadership Team

Recommendations for decision:

The Cabinet (Resources) Panel is recommended to:

- Delegate authority to the Cabinet Member for Governance and Equalities, in consultation with the Chief Operating Officer to approve the award of a contract for Occupational Health Services when the evaluation process is complete.
- 2. Delegate authority to the Cabinet Member for City Environment and Climate Change, in consultation with the Director of City Housing and Environment, to approve the award of a contract for the supply of nine light commercial electric vehicles when the evaluation process is complete.
- Delegate authority to the Cabinet Member for City Environment and Climate Change, in consultation with the Director of City Housing and Environment, to approve the award of a contract for the Supply of two Wheeled Material Handlers when the evaluation process is complete.

- 4. Delegate authority to the Cabinet Member for City Environment and Climate Change, in consultation with the Director of City Housing and Environment, to approve the award of a contract for Wednesfield Phase 2 when the evaluation process is complete.
- 5. Delegate authority to the Cabinet Member for City Assets and Housing, in consultation with the Director of City Housing and Environment, to approve the award of a contract for Reedham Gardens when the evaluation process is complete.

1.0 Councillor Paula Brookfield, Cabinet Member for Governance and Equalities

1.1 Delegated Authority to Award a Contract – Provision of Occupational Health Services

Ref no:	CWC21138
Council Plan aim	Our People Strategy – Supporting and Enhancing Employee Wellbeing
Originating service	Human Resources
Accountable officer	Amanda Porter, HR Business Partner (01902) 554066
Leadership Team approval	2 December 2021
Accountable Lead Cabinet Member	Cllr Paula Brookfield, Cabinet Member for Governance and Equalities
Date Lead Cabinet Member briefed	7 December 2021
Procurement advisor	Chanpreet Dhesi, Procurement Manager (01902) 551167

1.2 Background

- 1.3 The City of Wolverhampton Council (CWC) is required to provide Occupational Health Service for its workforce of approximately 4000 employees.
- 1.4 This service is currently provided by an In-house Occupational Health service which consists of one Full Time Employee (FTE) Occupational Health Advisor (currently vacant and resources on a temporary basis) and one FTE Support Officer.
- 1.5 The Support Officer would potentially TUPE transfer under this proposal.

Proposed Contract Award	
Contract duration	Four years (2+1+1)
Contract Commencement date	1 April 2022
Annual value	£130,000
Total value	£520,000

1.6 Procurement Process

- 1.7 The intended procurement procedure will be an open above OJEU in accordance with Public Contract Regulations 2015. The evaluation scoring balance will be 50% quality and 50% price. Any amendments to the procurement procedure will be reported in an Individual Executive Decision Notice (IEDN) to the relevant Cabinet Member in consultation with the relevant Director in accordance with the delegation within this report.
- 1.8 The evaluation team will comprise:

Name	Job Title
Amanda Porter	HR Business Partner
Karen Elphick	HR Advisor
Tim Munro	Head of Health and Safety

1.9 Evaluation of alternative options

- 1.10 The first option would be the Provision of Occupational Health Services on an ad-hoc basis. This option is not only costly it has poor in-service quality. This option is only a basic level of service with no added benefits such as wellbeing and health promotion and education, manager advice support line, online referral and case management system.
- 1.11 The second option would be the recruitment of internal resource. This can bring issues of service resilience and delivery during periods of planned and unplanned leave.
- 1.12 The final option would be to outsource the Occupational Advisor function and combine with the other parts of the service and tender as one.

1.13 Reason for decisions

1.14 The outsourcing of the Occupational Health Advisor service would offer a wider breadth of services and benefits to both the organisation and employees. It has the potential to reduce absence rates by introducing nurse call backs and earlier intervention, adding to more comprehensive, proactive employee wellbeing and health initiatives.

1.15 Financial Implications

1.16 The research conducted indicates that an outsourced function could cost in the region of £40,000 more than the current budget. The additional budget pressure would have to be considered as part of the 2022-2023 budget setting process and Medium-Term Financial Strategy which would be presented to Cabinet in February 2022. In the event that approval is not obtained, alternative provisions will need to be identified. It will add to the existing budget challenge and service led savings required in order to set a balanced budget for

2023-2024. It is anticipated that an outsourced service would reduce sickness absence alongside other benefits, but these are not quantifiable at this stage.

1.17 Legal implications

- 1.18 The procurement will be an above threshold procedure in accordance with the Public Contract Regulations 2015 and Council's Contract Procedure Rules.
- 1.19 Affected employee would be subject to Transfer of Undertakings (Protection of Employment) Regulation 2006, if applicable.

1.20 Equalities implications

1.21 This contract would further support having a fair and inclusive offer for all employees. An Equalities Impact Assessment has been produced with no impacts noted.

1.22 All other implications

1.23 An open tender procedure will enable the potential for local providers to tender and supporting Relighting Our City and the Wolverhampton Pound.

1.24 Recommendation

1.25 Cabinet (Resources) Panel is recommended to delegate authority to the Cabinet Member for Governance and Equalities, in consultation with the Chief Operating Officer to approve the award of a contract for Occupational Health Services when the evaluation process is complete.

2.0 Councillor Steve Evans, Cabinet Member for City Environment and Climate Change

2.1 Delegated Authority to Award a Contract – Supply of Nine Light Commercial Electric Vehicles

Ref no:	CWC21213
Council Plan aim	Our Assets
Originating service	Fleet Services
Accountable officer	Elizabeth Hartle, Business Support Manager
	(01902) 551190
Leadership Team approval	7 December 2021
Accountable Lead Cabinet Member	Cllr Steve Evans, Cabinet Member for City Environment and Climate Change (01902) 861498
Date Lead Cabinet Member briefed	10 December 2021
Procurement advisor	Sean Hynes, Procurement Manager (01902) 554950

2.2 Background

- 2.3 CWC requires replacement of its current fleet of nine diesel powered vehicles operated by the Meals on Wheels service.
- 2.4 The replacement vehicles will be Electric Vehicles (EVs) to further support CWC's climate change agenda. All vehicles will be fitted with ovens at the rear of the vehicle.
- 2.5 The current fleet of vehicles has gone beyond its life expectancy and need replacing.
- 2.6 The replacement vehicles are required to provide daily cooked hot meals to vulnerable residents across the City throughout the year.

Proposed Contract Award	
Contract duration	One Off Purchase
Contract Commencement date	1 August 2022
Total value	£360,000

2.7 Procurement Process

- 2.8 The intended procurement procedure will be a direct award via the Nottingham City Council Framework CPU4134. Vehicle options are to be evaluated and will be determined by the most economical solutions offered. Evaluation scoring will be 100% price. Any amendments to the procurement procedure will be reported in an Individual Executive Decision Notice (IEDN) to the relevant Cabinet Member in consultation with the relevant Director in accordance with the delegation within this report.
- 2.9 The evaluation team will comprise:

Name	Job Title
Elizabeth Hartle	Business Support Manager
Kaleem Raza	Project Manager

2.10 Evaluation of alternative options

- 2.11 The delivery of the Meals on Wheels service is vital to those in the city with a need for its provision. CWC could continue to use the current fleet of diesel-powered vehicles, however the current fleet of vehicles has gone beyond its life expectancy and presents a service continuity risk due to "down time" for maintenance or repairs.
- 2.12 Continuing to procure Internal Combustion Engine vehicles (ICE) is no longer an option as it does not support CWC's climate change strategy and the introduction of the alternative, battery powered EVs, are an important part of supporting the climate change strategy.

2.13 Reason for decisions

2.14 To enable the Council to identify from a range of different battery powered electric vehicles (EVs) vehicles, giving the opportunity to select the most appropriate vehicles to meet the service requirement and supporting the Council's climate change strategy.

2.15 Financial Implications

2.16 The contract will be funded from the approved vehicle capital budgets which is £4.4 million over the period 2021-2022 to 2022-2023.

2.17 Legal implications

2.18 The procurement will be an above threshold procedure in accordance with the Public Contract Regulations 2015 and Council's Contract Procedure Rules.

2.19 Equalities implications

2.20 Whilst there are no direct equalities implications in the award of the particular contract, equalities considerations have been taken into account for each of the areas of work for which the contract relates and have been reflected in the contract the council is entering into.

2.21 All other implications

2.22 There are no other implications arising from the recommendations of this report.

2.23 Recommendation

2.24 Cabinet (Resources) Panel is recommended to delegate authority to the Cabinet Member for City Environment and Climate Change, in consultation with the Director of City Housing and Environment, to approve the award of a contract for the supply of nine light commercial electric vehicles when the evaluation process is complete.

3.0 Councillor Steve Evans, Cabinet Member for City Environment and Climate Change

3.1 Delegated Authority to Award a Contract – Supply of Two Wheeled Material Handlers

Ref no:	CWC21090
Council Plan aim	Our Assets
Originating service	Fleet Services
Accountable officers	Elizabeth Hartle, Business Support Manager (01902) 551190
Leadership Team approval	7 December 2021
Accountable Lead Cabinet Member	Cllr Steve Evans, Cabinet Member for City Environment and Climate Change (01902) 861498
Date Lead Cabinet Member briefed	10 December 2021
Procurement advisor	Sean Hynes, Procurement Manager (01902) 554950

3.2 Background

- 3.3 CWC requires replacement of its two wheeled materials handlers, operated by its Waste Services team.
- 3.4 The existing machines, based at the CWC House Waste Recycling Centres (HWRCs), Shaw Road and Anchor Lane, are over 18 years old and past their operational life and planned replacement dates.

Proposed Contract Award	
Contract duration	One Off Purchase
Contract Commencement date	January 2022
Total value	£370,000

3.5 Procurement Process

- 3.6 The intended procurement procedure will be an open tender process in accordance with Public Contract Regulations 2015, the evaluation scoring balance will be 60% Price and 40% Quality (including Social Value) Any amendments to the procurement procedure will be reported in an Individual Executive Decision Notice (IEDN) to the relevant Cabinet Member in consultation with the relevant Director in accordance with the delegation within this report.
- 3.7 The evaluation team will comprise:

Name	Job Title
Elizabeth Hartle	Business Support Manager
David Bishop	Fleet Manager
Lee Platt	Contracts and Disposals Manager

3.8 Evaluation of alternative options

3.9 CWC could continue to maintain its current vehicles which have exceeded their operational life. There is a risk to this statutory services continuity as replacement parts for its current vehicles are both costly and difficult to obtain. The current vehicles also require excessive maintenance and repairs and these pose a significant risk to service provision.

3.10 Reason for decisions

3.11 The replacement of this ageing fleet ensures the Council can meet its statutory obligation and that its fleet is operational and cost effective.

3.12 Financial Implications

3.13 The contract will be funded from the approved vehicle capital budgets which is £4.4 million over the period 2021-2022 to 2022-2023.

3.14 Legal implications

3.15 The procurement will be an above threshold procedure in accordance with the Public Contract Regulations 2015 and Council's Contract Procedure Rules.

3.16 Equalities implications

3.17 Whilst there are no direct equalities implications in the award of the particular contract, equalities considerations have been taken into account for each of the areas of work for which the contract relates and have been reflected in the contract the council is entering into.

3.18 All other implications

3.19 There are no other implications arising from the recommendations of this report.

3.20 Recommendation

3.21 Cabinet (Resources) Panel is recommended to delegate authority to the Cabinet Member for City Environment and Climate Change, in consultation with the Director of City Housing and Environment, to approve the award of a contract for the Supply of two Wheeled Material Handlers when the evaluation process is complete.

4.0 Councillor Steve, Evans, Cabinet Member for City Environment and Climate Change

4.1 Delegated Authority to Award a Contract - Wednesfield Phase 2

Ref no:	CWC 21210
Council Plan aim	Strong, resilient and healthy communities A vibrant, green city we can all be proud of
Originating service	City Housing & Environment
Accountable officer	Ian Hipkiss, Service Lead Network (01902) 554241
Leadership Team approval	11 May 2021
Accountable Lead Cabinet Member	Cllr Steve Evans, Cabinet Member for City Environment and Climate Change (01902) 861498
Date Lead Cabinet Member briefed	16 June 2021
Procurement advisor	Patrick Dunn, Procurement Business Partner

4.2 Background

- 4.3 The Wednesfield Phase 2 scheme is part of the Transportation Capital Works
 Programme 2021 2022 and Future Years, which Cabinet approved on 16 June 2021.
 This contract seeks a supplier to construct a High-Quality Cycle Corridor from Culwell
 Street to Lincoln street (A4124 Cycle Corridor Phase 2) as part of the Government's initiative to encourage the public to engage in active travel.
- 4.4 The funding for this has been provided by the Department of Transport (DFT) Active Travel Fund and Better Streets Fund. The funding comes with the condition that it needs to be spent this financial year 2021-2022 or it will be required to be returned to the Department of Transport. If the funding is to be returned, there is a risk that some costs will need to be funded out of CWC budgets due to time spent on design.

Proposed Contract Award	
Contract duration	5 Months
Contract Commencement date	31 January 2022
Annual value	£450,000
Total value	£450,000

4.5 Procurement Process

- 4.6 Sandwell MBC are acting as contracting authority on behalf of the Black Country Alliance to procure in accordance with the Public Contracts Regulations 2015 to establish a framework for Highway and Civils Minor Construction Works. The Framework evaluation, presently in final stages, will determine the economic operator(s) for participation to the Framework in accordance with the Award Criteria as set out in the Framework Documents. Confirmed by the publication of the Notification of Contract Award, the successful economic operators will be derived from the evaluation process as set out in the framework documents.
- 4.7 Once the Framework is operational, the intended procurement procedure will be a direct award under the aforementioned Framework when it goes live, in accordance with Public Contract Regulations 2015. The Framework Agreement does allow for direct award to the lowest priced bidder in each Lot of the Framework. As the procurement process for the establishment of this Framework has not been concluded yet, the identity of the lowest bidder is unknown and will remain so until such time that the standstill period has expired, and the Framework goes live. Direct Award is based on 100% price.
- 4.8 Any amendments to the procurement procedure will be reported in an Individual Executive Decision Notice (IEDN) to the relevant Cabinet Member in consultation with the relevant Director in accordance with the delegation within this report.

4.9 Evaluation of alternative options

4.10 The only alternative option would be to not pursue the construction of a High-Quality Cycle Corridor, which would result in CWC losing the DfT funding.

4.11 Reason for decisions

4.12 To support of the Capital Programme and to ensure full utilisation of the DFT funding available to the Council.

4.13 Financial Implications

4.14 The annual cost of £450,000 will be met from the Department of Transport (DFT) – Active Travel Fund and Better Streets Fund. The funding comes with the condition that it needs to be spent this Financial Year 2021-2022 or it will be required to be returned. If the funding is to be given back to the DfT, there is a risk that some costs will need to be funded out of CWC budgets. This funding is approved and included in the approved Transport Capital Programme and revenue budgets for Active Travel Fund. If any works slip into 2022-2023 this will be accommodated and approved as part of the Transport Capital Programme for 2022-2023.

4.15 Legal implications

- 4.16 The procurement will be an above threshold procedure in accordance with the Public Contract Regulations 2015 and Council's Contract Procedure Rules.
- 4.17 The procurement has been conducted by Sandwell MBC, in compliance with the Public Contract Regulations 2015. The Framework names City of Wolverhampton Council in the Contract Notice as an authority who can utilise this Framework, when live. This Framework will then be used to award a contract to undertake the works detailed in this report.

4.18 Equalities implications

4.19 The scheme will provide High Quality Cycle Corridor and is designed in accordance with the LTN 1/20 Cycle Infrastructure Design which looks to cater for all levels of ability.

4.20 Recommendation

4.21 Cabinet (Resources) Panel is recommended to delegate authority to the Cabinet Member for City Environment and Climate Change, in consultation with the Director of City Housing and Environment, to approve the award of a contract for Wednesfield Phase 2 when the evaluation process is complete.

5.0 Councillor Bhupinder Gakhal, Cabinet Member for City Assets and Housing

5.1 Delegated Authority to Award a Contract - Reedham Gardens

Ref no:	CWC21010
Council Plan aim	Providing better homes for all
Originating service	City Assets & Housing
Accountable officer	Corby Oges, Development Project Manager (01902) 553362
Leadership Team approval	21 December 2021
Accountable Lead Cabinet Member	Bhupinder Gakhal City Assets and Housing 07771 836630
Date Lead Cabinet Member briefed	22 December 2021
Procurement advisor	Patrick Dunn, Procurement Business Partner

5.2 Background

- 5.3 In 2016, CWC entered into an agreement with the Homes and Communities Agency (HCA) now Homes England whereby the HCA provided grant funding for the remediation of the site leading to the development of Starter Homes. The remediation works were completed by the target date of March 2017. This is a Housing Revenue Account (HRA) site that was declared surplus to requirements at Cabinet (Resources) Panel on 28 February 2017. Cabinet (Resources) Panel also approved the transfer of the site to WV Living for development of housing to include Starter Homes.
- 5.4 The Starter Homes Regulations were not forthcoming from Government, and without the regulations, along with the absence of any mortgage lenders who would approve mortgages on Starter Homes, it was not possible to develop the site for Starter Homes. In January 2018, CWC signed a variation to the funding agreement with Homes England, to allow the development of housing to include shared ownership and affordable council rent homes instead of Starter Homes. WV Living had intended to include a small number (four) of market sale homes on the site as well.
- 5.5 Once the detailed costs assessment had been completed, the viability appraisal for the site was refreshed in October 2018 and taken to WV Living Board. The Board decided that the viability did not work within the WV Living Business Plan and this site would no longer be developed by WV Living.

5.6 This contract will be for the development of 19 new homes – 7 Affordable Rent units (four houses and three bungalows) and 12 Shared Ownership units (all houses).

Proposed Contract Award			
Contract duration	One year		
Contract Commencement date	1 June 2022		
Annual value	£4 million		
Total value	£4 million		

5.7 Procurement Process

- 5.8 The intended procurement procedure will be an open above threshold procedure in accordance with Public Contract Regulations 2015 the evaluation scoring balance will be 60% quality and 40% price.
- 5.9 Any amendments to the procurement procedure will be reported in an Individual Executive Decision Notice and this is internal council approval (IEDN) to the relevant Cabinet Member in consultation with the relevant Director in accordance with the delegation within this report.
- 5.10 Individual Executive Decision Notice is currently being progressed by Highways to approve the application to Magistrates Court to formally divert the Public Right of Way.
- 5.11 The evaluation team will comprise:

Name	Job Title	Organisation (if not WCC)
Lee Wheeler	Consultant Housing Development Manager	
Tim Munro	Head of Service Health and Safety	
Corby Oges	Housing Development Project Manager	
Peter Stanway	Lead Employers Agent	Faithful & Gould

5.12 Evaluation of alternative options

- 5.13 This site has already been considered as a potential site for development by WV Living but does not work within the WV Living Business Plan. The option to leave the site undeveloped would not appear acceptable given the grant funding agreement with Homes England which led to the remediation of the site. The site was also declared as suitable for disposal for residential development in the Open Space review carried out by Wolverhampton Council in 2014 (refreshed in 2016).
- 5.14 In addition, there has been extensive consultation with local residents regarding the proposal for new homes on this site. The Planning Authority has considered a change of use to residential acceptable in planning policy terms subject to improvements to other local space. A contribution of £55,000 would be required for this purpose.

5.15 Reason for decisions

5.16 To allow for the delivery of new homes on this site which was earmarked in the Open Space Review for potential for disposal for residential development, and which has been remediated using Homes England grant funding.

5.17 Financial Implications

5.18 The HRA capital programme budget includes approved budgets of £118.7 million for new build programmes, including the new build development at Reedham Gardens.

5.19 Legal implications

5.20 The procurement will be an above threshold procedure in accordance with the Public Contract Regulations 2015 and Council's Contract Procedure Rules. The award of the HRA development is governed by a Funding Agreement which the Council signed, confirming that the grant will be spent in accordance with the terms and conditions that the HCA has set.

5.21 Equalities implications

5.22 An Equality Analysis has been carried out in respect of the HRA development and there are no adverse equalities implications arising from these recommendations.

5.23 All other implications

5.24 The homes will be well-designed and built to a good standard. They will be built to modern standards of insulation providing energy efficiency for the occupants, as required by Building Regulations.

5.25 Recommendation

5.26 Cabinet (Resources) Panel is recommended to delegate authority to the Cabinet Member for City Assets and Housing, in consultation with the Director of City Housing and Environment, to approve the award of a contract for Reedham Gardens when the evaluation process is complete.

6.0 Evaluation of alternative options

6.1 All alternative options are included within the relevant section of the report.

7.0 Reasons for decision

7.1 The reason for the recommendations are included within the relevant section of the report.

8.0 Financial implications

8.1 All financial implications are included within the relevant section of the report. [RP/07012022/I]

9.0 Legal implications

9.1 All legal implications are included within the relevant section of the report. [SZ/16122021/P]

10.0 Equalities implications

10.1 The relevance to equalities and progress in terms of equality analysis will vary for each proposal included in this report. Accountable officers have and will ensure that evidence is collected and used to demonstrate compliance with the Council's legal obligations under the Equality Act 2010.

11.0 All other implications

11.1 All other implications are included within the relevant section of the report.

12.0 Schedule of background papers

12.1 Relevant background papers are included within the relevant section of the report.



Agenda Item No: 5

CITY OF WOLVERHAMPTON COUNCIL

Cabinet (Resources) Panel

19 January 2022

Report title Future funding for the Power2 Team

Decision designation AMBER

Cabinet member with lead

responsibility

Councillor Beverley Momenabadi Children and Young People

Key decision Yes

In forward plan Yes

Wards affected All Wards

Accountable Director Emma Bennett, Executive Director of Families

Originating service Specialist Support Service

Accountable employee Rachel King Head of Specialist Support

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Report to be/has been

considered by

Directorate Leadership

23 December 2021

Team

Strategic Executive Board 6 January 2022

Recommendations for decision:

The Cabinet (Resources) Panel is recommended to:

- Endorse the positive evaluation and impact of the Power2 team and, based on the
 positive outcomes achieved to date, approve the establishment of the team on a
 permanent basis.
- 2. Approve the use of £300,000 from the Public Health reserve towards the cost of the Power 2 team in 2022-2023.
- 3. Approve the re-tendering of a three year contract, with an option to extend by 1 year, for the third sector Keyworkers in Power2, at a value of £969,600.
- 4. Agree for the Council to work with key partners over the next 12 months to establish a longer term multi-agency funding model for the team, with a view to identifying the ongoing core council budget required to support Power2 longer term.

1.0 Purpose

- 1.1 The purpose of this report is to seek approval for the future funding of the Power2 team.
- 1.2 The Power2 team has been operational since December 2019, supporting young people aged 11-17 on the edge of care and at risk of exploitation. In April 2020 the team expanded to support vulnerable adults up to the age of 25.
- 1.3 Power2 is currently funded via financial and in-kind contributions from Children's Services, Adult Services, Public Health and the Clinical Commissioning Group (CCG).
- 1.4 In September 2021 a comprehensive evaluation report was produced detailing the positive impact of the team. Improved outcomes for vulnerable young people and vulnerable young adults were evidenced in a range of areas including a reduction in those not engaged in education, employment or training (NEET); reduction in school exclusions and improved attendance; reduction in involvement in high risk-taking behaviours such as exploitation; improvement in family relationships and reduction of young people going into care; reduction of criminal activity; and increased stability in mental health.
- 1.5 The evaluation of Power2 provides a clear business case for the continuation of the team.

2.0 Background

- 2.1 On 6 November 2018, Cabinet (Resources) Panel approved a proposal to establish a specialist multiagency team to work with adolescent young people aged 11-17 at risk of various forms of exploitation.
- 2.2 Following a consultation with young people, the team was named 'Power2'.
- 2.3 In October 2019, a bid for £150,000 was submitted to the Police and Crime Commissioner (PCC) to seek funding to extend the remit of Power2 up to the age of 25 in order to support vulnerable young people with the transition to adulthood. To strengthen this bid, match funding was also identified collectively between Children's Services, Adult Services and Public Health (all contributing £25,000) and the CCG contributing £75,000.
- 2.4 In April 2020, the Police and Crime Commissioner confirmed the funding had been agreed and work commenced between April and September 2020 to mobilise the extension to the Power2 team.
- 2.5 In February 2021, an interim evaluation report was produced to demonstrate the impact of Power2. This evidenced progress being made with vulnerable young people. However, as the extended part of the team supporting adults up to the age of 25 had only been operational since September 2020, the available evaluation information was more limited. There was therefore a collective agreement between Children's Services, Public Health and the CCG to continue funding for the team until March 2022 to allow time for a comprehensive evaluation.

- 2.6 Power2 is a multi-disciplinary, multi-agency partnership between Children's Social Care, Adult Social Care, CCG, Public Health and the Voluntary Sector. It supports vulnerable young people aged 11-25 at risk of exploitation and family breakdown. The service provides a trauma informed approach enabling vulnerable young people and adults to develop a consistent, non-judgemental, one to one relationship with a case/key worker with the relationship being built on trust and stability. Power2 provides an intensive service up to a period of 6-12 months.
- 2.7 The uniqueness of the team is that they have internal access to clinical, welfare and safeguarding professionals alongside direct access to key workers from the voluntary sector, many of which have lived experience which enables them to build authentic relationships with young people. The team members have their own specialisms and expertise and have all been trained in specialist frameworks such as Attachment Theory; Developmental and Relational Trauma; and Attachment, Regulation and Competency.
- 2.8 Recent national reports have identified the importance of providing support like that of the Power2 team. For example, an Independent Review of Children's Social Care in England commenced in March 2021. In June 2021, a report was published outlining the need for system wide reform. In particular, it recommended that multi-agency arrangements need to take a multidisciplinary approach to working with children and families, with the need for more cohesion between school, health, housing and children's social care. Findings indicated that the system particularly fails teenagers who face harm outside of the home and safeguarding partners have failed to have an effective response to the risks that teenagers face.
- 2.9 Similarly, there is recent national research that emphasises the importance of continued support for vulnerable adults. 'Bridging the Gap: Transitional Safeguarding and the Role of Social Work with Adults' (June 2021) highlighted the importance of transitional safeguarding and children's and adults' safeguarding professionals sharing a common aim of protecting people from harm. The briefing sets out how for young people under 18, safeguarding duties are intended to protect all those at risk of harm. However, adult safeguarding focuses on people with care and support needs who might find it more difficult to protect themselves from abuse or neglect because of those care and support needs. This can sometimes be misinterpreted as limiting or restricting which local services are permitted to support and can result in some young adults experiencing significant safeguarding risks in their lives and not receiving support when they need it. Power2 provides a service to young adults who otherwise may not meet the criteria for support but who, without it, are at significant risk of requiring intensive care and support in the future.

3.0 Progress

3.1 In September 2021 a comprehensive evaluation was produced for the Power2 team. There is clear evidence that young people and families being supported by Power2

Service are receiving prompt access to tailored support which is not always available through mainstream services.

- 3.2 Engagement with the Power2 has led to swifter access to services including access to an Educational Psychologist, Counselling Psychologist, Drama Psychotherapist and also access to a Speech and Language Therapist. There is currently a Speech and Language Therapy service for young people up to the age of 16 and up to 19 if in special school education. Currently, unless they are a priority (Dysphagia, Fluency, cleft palate or requiring an Education Health and Care Plan report), the wait is around 40 weeks.
- 3.3 The multi-disciplinary nature of the Power2 Team enables the individuals that they are working with to receive direct and timely access to a range of therapeutic and other services and in turn reduces demand on other parts of the health, social care and other systems.
- 3.4 Since the Power2 team was established it has worked with 73 young people aged 11-17 years old (including siblings); 21 young adults aged 18-25; and 62 parents/carers. Of the 11-17 year olds supported, 22 have been closed with clear, demonstrable improved outcomes; 4 disengaged from the service; 2 had a service from the Youth Offending Team instead of Power2; 6 moved out of area; and 39 are still receiving support. For the young adults working with Power2, 13 have completed their work with Power2 and been closed to the service, with 11 achieving positive outcomes.
- 3.5 Table 1 below details the profile of young people involved with Power2:

	Under 18's	18-25's
Number receiving a service who have experienced a wide range of adverse childhood experiences (ACES)*	14 have 1 to 3 Adverse Childhood Experiences (ACES) (19%) 37 have 4 to 6 ACES (51%) 22 have 7 to 10 ACES (30%)	2 have 1 to 3 ACES (10%) 11 have 4 to 6 ACES (52%) 7 have 7 to 10 ACES (33%)
Number who are known to social care	73 (100%)	15 care leavers
Number who have been excluded from school and/or had attendance issues	43 have had exclusion episodes (67.12%) 39 had attendance under 90% (53%)	Above school age
Number who have Education Health and Care Plan (EHCP)/Special Educational Needs and Disabilities (SEN) status	55 have EHCP/SEN status (75%)	11 EHCP (52%)

Number who are not in employment, education or training	16 Not in Education, Employment of Training (NEET) (22%)	12 NEET (57%)
Number who have had at least 1 missing episode	32 had missing episodes (44%)	4 had missing episodes (19%)
Number who have experienced homelessness/housing issues	8 (11%)	8 (38%)
Number who have substance misuse problems	8 (11%)	5 (24%)
Number who have been known to YOT and/or the Police	30 (41%)	5 (24%)
Those at risk/being exploited	35 (71%)	14 (67%)
Those needing support for mental health	2 (4%) with repeat A&E attendances 2 (4%) admitted to hospital 4 (8%) on the edge of CAMHS referral	6 (29%) with repeat A&E attendances 7 (33%) admitted to hospital 7 (33%) on the edge of CAMHS referral

^{*}Adverse childhood experiences include domestic violence, parental abandonment through separation or divorce, parental mental health, victim of abuse (physical, sexual and/ or emotional), victim of neglect, member of the household being in prison and drug and alcohol problems

- 3.6 The addition of having Keyworkers from the voluntary/ non statutory sector, some of whom have lived experience, supports engagement with those young people and families who have traditionally been 'harder to reach'. Young people and families find the keyworkers more approachable and relatable. Power2 young people and families have also been able to access other forms of support from the voluntary sector providers (Barnardo's, Gazebo and St Giles Trust), including access to grants and funding for furniture as well as access to other community support. St Giles Trust has also funded a social enterprise project with Power2 in the form of training young people in Barista coffee skills and t-shirt design and printing. The benefit this has given our young people is access to skills, qualifications, a return to training and access to employment.
- 3.7 There is clear evidence that the support offered by Power2 is having a positive impact on young people and families. For example, Power2 provided over 400 hours of support to a young person and family where there were risks around sexual exploitation, poor school attendance, and concerns around neglect within the family. The intensity and multi-disciplinary nature of the work with the family reduced demand in a variety of ways. At the point of closure with Power2, exploitation risks had reduced, school attendance had improved, speech and language training had been provided to the staff in school, the

family were closed to social care due to child protection concerns around neglect being addressed and the young person achieved GCSE and a BTEC qualifications that allowed the young person to progress to college.

- 3.8 Power2 support has also reduced demand on Adult Social Care. For example, a young adult experiencing mental health issues, substance misuse and isolation, connected with the Power2 Social Care Worker, Educational Psychologist, Speech and Language, and Drama Psychotherapist. Power2 supported the young adult into higher education resulting in the young person no longer needing supported accommodation. Power2 also supported the young adult's mental health and emotional wellbeing, reducing potential demand on Adult Mental Health services in the future. Engagement in community activities was encouraged to provide longer term support and to reduce feelings of loneliness. The young adult reported improved emotional wellbeing and reduction in substance misuse, as well as improved family relationships.
- 3.9 The complexity of the young people supported by Power2 means that positive outcomes will not always be achieved. However, the multi-disciplinary nature of the team and the links with the voluntary sector, enable Power2 staff to work closely with other professionals to ensure follow up support is identified following the completion of the Power2 intervention. In addition, there is a specific focus on supporting young people to engage in education, employment and training in order to achieve sustainable outcomes and improve life chances longer term. This supports the City's priority around reducing levels of youth unemployment.
- 3.10 As part of the evaluation, indicative costs that have potentially been avoided were examined using agreed outcome measures, for example, reduction of young people not engaged in education, employment or training; reduction in school exclusions and improved school attendance; reduction in involvement in high risk-taking behaviours such as exploitation; improvement in family relationships and reduction of young people going into care; reduction of criminal activity; increased stability in mental health with reduction in A&E attendances; and improved attendance at health appointments. The costs were taken from a range of national and local sources and should be considered with some degree of caution as they are estimates. However, the analysis estimates that there has potentially been cost avoidance in the region of £5.2 million across the public service system, by Power2 providing access to a range of support and reducing the need for other services.
- 3.11 The information gathered for the evaluation of the Power2 team demonstrates how the unique and targeted approach can really make a difference to young people and adults with a history of trauma. It is evident that the intensity of support, coupled with the multi-disciplinary approach, is effective in reducing risk and demand on other services, as well as increasing positive outcomes for young people and families.

- 3.12 More recently, in September and October 2021, Wolverhampton received its Special education Needs and Disabilities Inspection and its Youth Offending Team inspection. Both inspectorates identified the work of Power2 as an area of good practice. Similarly, Wolverhampton Children's Services were involved in the Independent Review of Social Care. This review was set up by the Government in March 2021 to investigate what needs to change to improve the lives of children and families. When the review team visited Wolverhampton in September 2021, the work of Power2 was showcased and recognised as a standout area of practice. The multi-disciplinary approach to working with teenagers facing harm outside of the home and the intensive relationship-based trauma-informed work for young people up until the age of 25 is a model the review team are keen to explore further.
- 3.13 With current funding arrangements for the Power2 team only being agreed until the end of March 2022, there is therefore a need to consider options for the future of the team.

4.0 Evaluation of alternative options

- 4.1 The positive evaluation of Power2 has resulted in a partnership discussion between the local authority, Public Health and the CCG. There is a collective commitment for the continuation of the team. However, further work is required to identify how the work of Power2 is supported longer term. For example, instead of annual financial contributions, there needs to be further exploration as to whether input in the team could be detailed within future commissioning intentions. These discussions are underway and it is anticipated that over the next 12 months there will be opportunity to consider and review relevant contracts. Once this work is completed it will identify the core financial budget that is required to fund Power2 longer term. In the interim, options for financially supporting Power2 during 2022-2023 need to be considered.
- 4.2 Table 2 below outlines the options for the Power2 team over the next 12 months

Option Number	Outline of Option	Impact
Option 1	Cease funding for the Power2 team	A number of vulnerable young people, young adults and families without a service. Increase of risk taking behaviour by young people and reduced family support, leading to increased demand on a range of health, education, social care and other services Increased demand on social workers which may lead to lower risk cases getting less attention and in turn, risks increasing in these cases

Option Number	Outline of Option	Impact
Option 2	Continue funding for parts of the service i.e., 11-17 year olds	Young people and families would still have access to a targeted multi-disciplinary specialist team which would provide stability, individual and family support
		Continued support for CYP Social Workers carrying complex caseloads
		Potential increase in demand on adult social care and other police/health services due to lack of coordinated, targeted, multi-disciplinary support
		Increased risk and cost to other services from lack of specialist intervention for those young adults who would otherwise not be eligible for a service.
Option 3	Continue funding the service for 11- 25 years	Continuation of cost savings as outlined within section 3.9 of this report.
		Continued targeted, specialist multi-disciplinary service to CYP, families and young adults reducing their risks, improving life chances and continued reduced demand on other police, social care and health services.
		Continuation of benefits to young people, families and young adults' emotional wellbeing, access to education employment and training, and stability.
		Continuation of access to services such as Speech and Language which would otherwise have significant waiting times.
Option 4	Continue funding for the team to support 11-25- year olds with a revised team structure	Continued targeted, specialist multi-disciplinary service to CYP, families and young adults reducing their risks, improving life chances and continued reduced demand on other police, social care and health services.
		Cost savings to the local authority, police, health, social care and partner agencies.
		Reduction in risk for CYP, families and young adults.

Option Number	Outline of Option	Impact
		Access to therapeutic services which CYP, families and young adults would otherwise have to wait a long time for.
		Increased ability to meet the demand for MH support.
		Reduced demand on social care teams as well as some partner agencies.
		Reduced service capacity and the need to prioritise referrals leading to longer waiting times for receipt of a service from Power2 for CYP, families and young adults.

- 4.3 The recommended option is option 4.
- 4.4 If option 4 is supported, there will be a requirement to re-commission the Power2 keyworker support from the third sector. This will be a three year contract, with an option of a one year extension.

5.0 Reasons for decision(s)

- 5.1 The reason for recommending option 4 is that this will allow for the continuation of a specialist, multi-disciplinary team to support young people aged 11-25 years. There is a wealth of information to evidence the positive impact the team has had to date and the wider associated costs that have been avoided.
- 5.2 Option 4 includes the re-commissioning of the third sector keyworker support.
- 5.3 There is support from Public Health and the CCG to continue the team with a view to longer term including the support for Power2 within future commissioning intentions and relevant commissioned contracts.
- 5.4 The ongoing funding of the Power2 team will enable a continued response to key national priorities around supporting vulnerable adolescents experiencing extra-familial harm and supporting the transition to adulthood. The work of this team has been recognised nationally as innovative and an area of good practice.
- 5.5 The proposed new structure in option 4 will slightly reduce the annual cost of the teams whilst not impacting negatively on service delivery.

6.0 Financial implications

6.1 The total annual cost of staffing and related costs for the Power 2 project will be in the region of £515,000. In addition, there will be a cost of £242,000 for the external keyworker contract. This means a total annual revenue cost for the project in the region of £757,000.

- In 2022-2023, £300,000 of the costs will be funded from the Public Health reserve. In addition to this the Black Country CCG have agreed to contribute £75,000 in 2022-2023. The remaining cost of £382,000 in 2022-2023 and £682,000 per annum thereafter will be funded from a combination of Supporting families grant and growth in the annual budget, this will be reflected in the Final Budget and Medium Term Financial strategy report which will be subject to approval by Cabinet in February. In the event that the budget is not approved, alternative funding will be identified.
- 6.3 As detailed in the body of this report, the cost benefit analysis conducted by the service indicated that the Power 2 project results in substantial cost avoidance across the local Public Services system.
 [JB/23122021/A]

7.0 Legal implications

- 7.1 There are no direct legal implications arising from the report
- 7.2 The positive impact of Power2 in relation to children, young people and adults is set out in the report.
- 7.3 The ongoing funding of the Power2 team will enable a continued response to key national priorities around supporting vulnerable adolescents experiencing extra-familial harm and supporting the transition to adulthood.

 [TC/21122021C]

8.0 Equalities implications

- 8.1 When the Power2 team was developed, an initial Equality Analysis was undertaken. There were no specific equalities issues that arose from this. The team aims to enable additional, more specialised support for vulnerable young people and adults. This report seeks approval for an extension of an existing initiative and is therefore covered by existing equalities analysis support.
- 8.2 At this time, it is not considered that the extension requires further equalities analysis. However, as part of the commitment in Children's Services to developing work around equalities, there will be regular analysis of the young people accessing support via Power2, in order to identify protective characteristics and any areas disproportionality.
- 8.3 Whilst the numbers being supported by Power2 are relatively small and therefore not representative the wider community, it is important to understand the characteristics of those being supported to help shape the provision and ensure it is accessible to all.
- 8.4 Wolverhampton's ethnicity breakdown is approximately 68% White, 18% Asian, 6.9% Black and 5.9% Mixed (according to the National Statistics UK website). The majority of young people (under 18 years) and young adults (18-25yrs) supported by Power2 (n=104), reported their ethnic group as White (56% of the total cohort), followed by Mixed heritage (22%) and Black (20%). The remaining ethnic groups each accounted for 2% of the total cohort.

- 8.5 Within Wolverhampton, 14% of school aged pupils requires special educational needs and disabilities support (SEND). This includes those provided with additional support in school as well as those with an Education Health and Care plan (EHCP). Analysis of the Power2 cohort shows that 73% of the under 18 year old cohort have an EHCP (26%) or SEN support (47%).
- 8.6 This equalities data demonstrates how Power2 are supporting some of the more marginalised groups within the city.
- 8.7 Continuing to develop a better understanding of the Power2 cohort being will assist in identifying areas for workforce development. For example, Power2 team members have recently requested training around the inclusion for gender and sexual diversity. This is in response to an increase in young people identifying as being unsure around their gender, identity and sexuality.

9.0 All other implications

- 9.1 The socio-economic impact of COVID-19 has been felt hardest by the most marginalised children and families. Many already lived in poverty and the consequences of COVID-19 has further impacted those who were already suffering hardship. Risk factors for violence, exploitation and abuse are on the rise for children living under restricted movement and socioeconomic decline. With school closures and subsequent isolation, children suffering violence at home or online fall further from help, especially as they become cut off from teachers, social care and other key forms of support. At the same time, some children are suffering the additional stress and stigma that befall families struggling to make ends meet. It is clear that demand for health and social care services will continue to rise as we see the medium-longer term effects of COVID on the emotional and mental health of our most vulnerable young people.
- 9.2 Research across the West Midlands has found that county lines drug supply networks and exploitation activity quickly adapted to the restrictions of lockdown. Methods of delivery and payment changed during lock down, yet there was no change in the demand for young people to run drugs, perpetuating their risk of exploitation and continuing the supply of illegal substances. In addition, work to detect and effectively safeguard children and young people across the region has been impacted as frontline professionals come to terms again with working from home, unable to provide face-to-face support.
- 9.3 In relation to human resource implications, options one and two may affect the retention of skilled staff, whilst option four will reduce demand on social care which in turn should help to retain staff. Any restructure proposal will follow the councils restructure policy and procedures.

10.0 Schedule of background papers

10.1 There are no background papers.



Agenda Item No: 6

CITY OF	Cabinet (Resources) Panel	
WOLVERHAMPTON COUNCIL	19 January 2022	

Report title External Funding Update – Cultural

Development Fund

Decision designation AMBER

Cabinet member with lead Co

responsibility

Councillor Ian Brookfield Leader of the Council

Key decision Yes
In forward plan Yes

Wards affected All Wards

Accountable Director Charlotte Johns, Director of Strategy

Originating service External Funding and Digital Projects

Accountable employee Heather Clark Head of External Funding

Tel 5614

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Report to be/has been

considered by

Directorate Leadership Team 1 December 2021

Strategic Executive Board 16 December 2021

Recommendation for decision:

The Cabinet (Resources) Panel is recommended to:

1. Agree that the Council act as Lead Authority for the Cultural Development Fund (CDF) bid to deliver key priorities.

1.0 Purpose

1.1 To seek approvals relating to bids for external funding to meet the Council's priorities following the recent submission of a bid to the Cultural Development Fund.

2.0 Background

- 2.1 The securing of external grants is important to funding the delivery of the Council's key priorities as set out in Our Council Plan, the Five-Year Financial Strategy and Relighting the City recovery commitment.
- 2.2 The Arts Council announced an opportunity to bid for round 2 the Cultural Development Fund. The aim of the Cultural Development Fund is to level up through investment in culture. The fund will unlock local growth and productivity, promote economic and social recovery from the impact of Covid-19, and regenerate communities through capital investment in transformative place-based creative and cultural initiatives. It will capitalise on the untapped potential for investment in creativity and culture while addressing the regional undersupply and demand for capital funding in creative and cultural infrastructure. It was expected that bids are submitted on behalf of a partnership in an area led by a Local Authority. Applicants can bid for up to £5.0 million with a maximum of £700,000 revenue. 15% match was required.
- 2.3 The City of Wolverhampton is often recognised as Cultural Capital of the Black Country reflecting its strong cultural offer, with six venues classified as national/regional cultural assets and nationally significant clusters in museums, galleries and libraries and music, performing and visual arts and significant investment underway in the cultural and leisure offer.
- 2.4 However the city also faces some key economic and social challenges that culture can help to address, including productivity gap, low employment, poor skills profile and a struggling city centre with declining retail, high levels of vacancies and falling footfall even before Covid. ACTivate Wolves will build on the significant cultural strengths of the city and using the cultural assets to play a far greater role in the recovery, regeneration and economic growth of the City and the social, health and well-being and life opportunities of residents, supporting City priorities.
- 2.5 The City of Wolverhampton is a priority for Arts Council investment on the basis of both need and opportunity.

3.0 Cultural Development Fund (CDF)

3.1 A Cultural Development Fund bid with an ask of £4.6 million has been submitted for **ACTivate Wolves** which aims to contribute to Wolverhampton's vision to revitalise the City's economy building on our cultural strengths by increasing visitor numbers, generating footfall and local spend and growing our cultural economy.

3.2 Table 1: Cultural Development Fund submission

Funder	Overview	Funding and Outcomes	Current Status and Approvals required
Cultural Development Fund (CDF)	 Transforming a key gateway 'Arts Park' expanding the Grand Theatre through construction of a 200-seat 'Green Room', a flexible courtyard theatre/rehearsing facility expanding opportunities for skills training and community engagement. Reinvent the City as 'Events City' building capacity and deliver events creating vibrancy, increase visitor numbers and generate footfall and local spend supporting local businesses. 'Creative City' repurposing vacant buildings for creative uses including creative workspace and skills space retaining talent and growing the creative sector. 	£4.6 million CDF ask Match £1.5 million Towns Fund allocation for Arts Park Phase 1A £0.3 million Towns Fund allocation for Events Programme Outputs: 185,925 Visitors £4.0 million Local spend 600 learners 40 Business supported 25 Jobs created	Bid submitted 14 October. Decision anticipated February 2022. Agree to act as lead authority. Note if successful, approval will be sought to enter into a grant funding agreement with the funder, back to back agreements with delivery partners, set up necessary revenue and capital funds, reimburse grant to delivery partners, issue grants to creative city grant recipients in accordance with delegated authority for supplementary budgets.

3.3 The project aims to tackle key issues through culture including the declining high street, low productivity and skills levels and high unemployment.

4.0 Evaluation of alternative options

4.1 **No bid** - projects would not proceed or would proceed at a lesser scale or over a longer timescale if external funding was not available.

- 4.2 **Bid** external funding enables the Council to deliver priority projects at a faster pace with greater impact with positive impact on regeneration activity and economic growth. For example:
 - A. Arts Park: The Green Room aims to address issues preventing the Grand from meeting the needs of the social, economic and culturally diverse community whilst maximising use of the adjacent main facility. 3 options were considered: 1: Do nothing, 2: Do Minimum (other facilities not adjacent to the Theatre), 3: Acquire the building and build the Green Room. The preferred option is 3 as neither 1 or 2 respond to the need for the theatre to better engage with the local diverse community, set the foundation for future development and create a wider more commercial offering securing the financial future of the Theatre.
 - B. **Events City:** Despite significant investment in physical infrastructure, high streets are struggling with declining retail resulting in high levels of vacancies and falling footfall. Harnessing the power of culture to repurpose our city centre, the Events programme will re-imagine city and town centres, improving the experience of visiting our city. 2 options were considered: 1. Do nothing and 2. Events Programme. 2 is preferred since it recognises potential of events to attract thousands of visitors, creating footfall and local spend helping to diversify the city centre, supporting retail and hospitality businesses.
 - C. **Creative City:** builds on unmet demand for creative workspace. 3 options were considered: 1. do nothing; 2. refurbish derelict buildings; 3. new build. 2 is preferred since it has the double benefit of bringing vacant buildings back into use whilst creating additional workspace for creative industries meeting the demand.

5.0 Reasons for decision(s)

5.1 External funding enables priority projects to proceed, at a faster pace and with greater impact. ACTivate Wolves will specifically contribute to the Relighting the City priority stimulating vibrant high streets and communities but also support grow our vital local businesses by supporting creative industries and generating more jobs and learning opportunities.

6.0 Financial implications

- The financial implications of the bid is outlined in the tables and narrative below. Should the bid be successful, there would be no additional net budget requirements for the Council as the contributions are limited to existing approved revenue and capital budgets. It should be noted there may be amendments to the projects as detailed in this report, key project changes and any associated financial impact will be reported and approved through the Council's Individual Executive Decision Notice (IEDN) process in line with the supplementary budgets approval process.
- 6.2 Where the City of Wolverhampton Council act as lead body for externally funded projects, the Council will be required to enter into a funding agreement with the Funder

which outlines the project and also sets out rules and regulations that must be complied with. Where partners are involved in the project's delivery, the Council will enter into a back to back grant funding agreement with delivery partners setting out their responsibilities and ensuring compliance with the funder's rules and regulations to mitigate the risk of non-compliance and possible grant clawback.

- 6.3 Cultural Development Fund required a minimum of 15% match funding. Match funding is sourced from Towns Fund and is subject to business cases signed off by Department of Levelling Up, Housing and Communities, therefore if the match funding is not secured, the bid can be withdrawn or scaled back as appropriate.
- 6.4 It is anticipated that the profiled revenue and capital spend will be as per the table below

Funding breakdown	2022-2023 £000's	2023-2024 £000's	2024-2025 £000's	TOTAL £000's
Capital				
CDF requested	791	3,133	114	4,038
Towns Fund match	0	1,500	0	1,500
Total Capital	791	4,633	114	5,538
Revenue				
CDF requested	132	185	206	523
Towns Fund Match	120	114	100	334
Total Revenue	252	299	306	857
TOTAL CDF	923	3,318	320	4,561
TOTAL including match	1,043	4,932	420	6,395

[ES/01122021/E]

7.0 Legal implications

7.1 Where the City of Wolverhampton Council acts as lead body for externally funded projects, the Council will be required to enter into a funding agreement with the Funder which outlines the project and also sets out rules and regulations that must be complied with. Where partners are involved in the project's delivery, the Council will enter into a back to back grant funding agreement with delivery partners setting out their responsibilities and ensuring compliance with the funder's rules and regulations. [TC/02122021/C]

8.0 Equalities implications

8.1 ACTivate Wolves has had to demonstrate how they will broaden diversity. Arts Park will enable the Grand to engage more local people in the arts, particularly those underrepresented in the current audience profile. Events City will celebrate equalities and diversity reflecting the make-up of our population. An equalities and diversity calendar is being developed as part of the 5-year events strategy filling the gap for communities not currently served.

9.0 All other implications

- 9.1 Climate change and environmental: our CDF bid has had to demonstrate how the project will contribute to environmental sustainability.
- 9.2 Human resource: a full-time project manager is costed into the project.
- 9.3 Corporate landlord: the Creative Cities element provides grant fund to refurbish workspace for creative uses.
- 9.4 Health and wellbeing: although focused on economic growth, engagement in culture can also play a key role in improving health and wellbeing.
- 9.5 Covid-19 Pandemic: a key rationale for the bid is to revitalise the high street utilising culture to generate footfall and local spend.

10.0 Schedule of background papers

10.1 None.

Agenda Item No: 8

CITY OF WOLVERHAMPTON COUNCIL

Cabinet (Resources) Panel

19 January 2022

Report title Transfer of Black Country Central Child

Death Overview Team hosting arrangements from the Council to Black Country and West Birmingham Clinical Commissioning Group

Decision designation AMBER

Cabinet member with lead

responsibility

Councillor Jasbir Jaspal Health and Wellbeing

Key decisionYesIn forward planYes

Wards affected All Wards

Accountable Director John Denley, Director of Public Health

Originating service Public Health

Accountable employee Fran Fahy Principal Public Health Specialist

Tel 07976 705931

Email fran.fahy@wolverhampton.gov.uk

Report to be/has been

considered by

Public Health Leadership Team

1 December 2021

Strategic Executive Board 6 January 2022

Recommendation for decision:

The Cabinet (Resources) Panel meeting is recommended to:

 Approve the transfer of the Black Country Central Child Death Overview Team function, currently hosted by City of Wolverhampton Council to the Black Country and West Birmingham Clinical Commissioning Group (BCWBCCG).

Recommendations for noting:

The Cabinet (Resources) Panel is asked to note:

1. That the Child Death Overview Panel (CDOP) is a statutory function of all local authorities and health bodies in the Black Country. The central team provides strategic support to these bodies in the reporting, review and analysis of childhood deaths that occur within the Black Country. This strategic role is carried out on behalf of the four Black Country local authorities and BCWBCCG and ensure compliance with statutory guidance.

2.	That following the transfer City of Wolverhampton Council would begin making regular
	payments to BCWBCCG on receipt of invoices for the CDOP function covering
	Wolverhampton.

1.0 Purpose

- 1.1 The purpose of the report is to outline the proposal to transfer the Black County Central Child Death Overview Team function to the Black Country and West Birmingham CCG (BCWBCCG).
- 1.2 It will cover the Black Country Central CDOP function, how it is currently delivered and funded, the roles involved, process and associated budgets.

2.0 Background

- 2.1 Responsibility for child death reviews (CDRs) moved from the Department for Education (DfE) to the Department of Housing (DoH) as the majority of child deaths have a medical cause. The *Children and Social Work Act 2017* set out the abolition of Local Safeguarding Children Boards (LSCBs) in their current form and as a result, Local Authorities were required to undertake a review of current local arrangements and to establish Child Death Overview Panel (CDOP) arrangements which are distinct from that of the LSCB.
- 2.2 In 2018, the new *Child Death Review Statutory and Operational Guidance (England)* set out the processes to be followed when responding to, investigating, and reviewing the death of any child, from any cause.
- 2.3 The guidance stipulated the requirement for "child death review (CDR) partners" (Local Authorities and Clinical Commissioning Groups) to make arrangements to review child deaths also in line with *Working Together to Safeguard Children (2018)*. CDR partners have the authority to determine CDOP arrangements within their local area whilst ensuring that the statutory duties are retained and delivered effectively. They must ensure that their review area is aligned to existing networks of NHS care and Children's Services and covering a child population such that the area typically reviews a minimum of 60 child deaths each year.
- 2.4 An early adopter steering group was established and stakeholders from all four areas involved in the child death review processes and safeguarding arrangements were engaged and consulted on the development of possible options. The options presented to stakeholders by the steering group were for a Black Country Strategic CDOP that could:
 - a. Review **all** child deaths.
 - b. Review **no** child deaths (but consider trends, data analysis, annual reporting and quality assurance).
 - c. Review **some** child deaths (plus the above).
- 2.5 Agreement was secured from all Black Country Local Safeguarding Children Board areas to fund a Black Country CDOP Co-ordinator, administration support and to adopt e-CDOP. e-CDOP is a cost effective, secure, flexible and web-based solution which allows the CDOP process to be managed efficiently, with effective and secure sharing of multiagency information.

3.0 Discussion

- 3.1 The Black Country CDOP strategic co-ordinator was appointed in 2019 and the CDOP function has been hosted by City of Wolverhampton Council (CWC) since that time. All four areas contribute to this post. The co-ordinator is responsible for the streamlining of administrative roles across the patch.
- 3.2 The function is currently provided by:
 - a. two members of staff: 1 full time Co-ordinator and 1 full time Administrator (recently vacant post).
 - b. an independent Chair paid on a contractual basis.
 - c. use of the eCDOP system, a digital database for recording of incidents of child death and producing review documents to be considered by the Panel.
- 3.3 There is an associated budget which is used to fund:
 - a. eCDOP.
 - b. Campaigns based upon learning derived from panel analysis of incidents.

4.0 Evaluation of alternative options

- 4.1 The central CDOP strategic function works across the four Black Country areas and involves both NHS and Local authority partners in each one. Previously there have been separate CCGs in each locality. With the merging of the four CCGs into a single organisation, Black Country and West Birmingham CCG, it is now appropriate to transfer the CDOP function into the new body.
- 4.2 The arrangement for CWC to host the function has always been considered as being temporary whilst the merger of the four Black Country CCGs was in process. The overarching governance for Child deaths is Department of Health and the reason CWC hosted was because the CCG was in a period of change. In practice whilst being hosted by CWC the processes have proved to be unwieldy at times due to the different IT and communication systems and these would continue if the hosting arrangement were maintained.
- 4.3 In addition to the fact that the function works on a Black Country footprint, other reasons in favour of the transfer are:
 - a. When a child death occurs the initial contact and involvement from the central CDOP team is with NHS organisations. Working with the NHS will make these contacts quick and easy when response time is important.
 - b. Access to people and health systems can be streamlined which will enable the team to access and share documents within the NHS in a more straightforward manner

- (for example, currently firewalls between IT systems can cause delays between NHS and local authorities creating subsequent delays).
- c. Oversight and professional support is considered best provided by NHS management (i.e. using familiar processes, connecting with colleagues with similar experience working with the subject of child death etc.).

5.0 Reasons for decision

- 5.1 The decision is based on the reasons outlined above. The remaining member of staff is in agreement with the change. Officers of CWC and BCWB CCG are in support the transfer. The Black Country CDOP Strategic Group that oversees the function for all member authorities has agreed with the proposal to transfer.
- 5.2 A benefit for CWC is that the transfer creates a clear distinction between the local work on the Child Death review process and Black Country. This minimises the risk of people making incorrect assumptions about the level childhood deaths in the Wolverhampton. To illustrate this point, the number of deaths reviewed for the Black Country area was 85 of which 21 were resident in Wolverhampton.

6.0 Financial implications

- 6.1 The Black Country CDOP function is funded through contributions from the separate Black Country organisations which utilities it. These being the Council, Dudley MBC, Walsall MBC, Sandwell MBC and BCWB CCG.
- 6.2 The overall cost of the CDOP function is £121,000 per annum and the Council currently makes a contribution of £13,000 per annum. The contributions are calculated based on population size and thus changing the host organisation will not affect the Council's contribution, meaning there is no direct financial implication from the recommendation within this report.

 [JB/07012021/E]

7.0 Legal implications

- 7.1 The relevant legislation is set out in the body of the report. The Child Death Overview Panel is a statutory function. The report sets out the proposal for transfer of this function. All the relevant partner agencies are in agreement with the transfer.
- 7.2 There are no direct legal implications. [TC/07012022/G]

8.0 Equalities implications

8.1 An Equality Impact report has been completed and is with the Equalities team. The report found no direct impact on equality concerns from the function of the team and its transfer of hosting to the CCG.

9.0 All other implications

- 9.1 One employee will be affected by the changes. Affected employees are subject to Transfer of Undertakings (Protection of Employment) Regulation 2006 in the event of transfer to the CCG.
- 9.2 Transfer of employees will be subject to full consultation with Trade Unions.
- 9.3 CCG will be required to obtain Admitted Body Status in the Local Government Pension Scheme to ensure protection of employee pension benefits.

10.0 Schedule of background papers

10.1 2020/21 Black Country Child Death Overview Panel Annual Report (December 2021).

Agenda Item No: 10

Document is Restricted



Agenda Item No: 11

Document is Restricted

